

Message Text

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INFO OCT-01 AF-10 ADP-00 EUR-25 CIAE-00 DODE-00 PM-07 H-02

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R 240850 Z MAY 73

FM AMEMBASSY LUSAKA

TO SECSTATE WASHDC 8911

INFO USUN NEW YORK 723

AMEMBASSY ADDIS ABABA

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E. O. 11652: N/ A

TAGS: ZA, UN, PFOR

SUBJ: GRZ MEMORANDUM TO UN SECGEN

1. SUMMARY. UPON ARRIVAL MAY 21 FOR TWO- DAY VISIT TO ZAMBIA, UNSYG WAS PRESENTED WITH 17- PAGE MEMORANDUM SETTING FORTH GRZ PERCEPTION OF SOUTHERN AFRICAN SITUATION WITH PARTICULAR FOCUS ON SOUTHERN RHODESIA. MAIN THRUST IS MAJOR WESTERN POWERS HAVE STRENGTHENED MINORITY REGIMES AND PLAYED " TREMENDOUS... ROLE IN ESCALATION OF TENSION IN SOUTHERN AFRICA." US A LEADING OFFENDER. UNTIL THESE WESTERN POWERS CHANGE POLICIES THERE NO CHANCE FOR PEACEFUL SETTLEMENT, SITUATION WILL WORSEN AND REGION WILL BE HEADED FOR BLOODBATH. END SUMMARY.

2. FOLLOWING IS RESUME OF MEMORANDUM WHICH PUBLISHED HERE MAY 23. (FULL TEXT BEING POUCHED.)

3. UN IS SEVERELY HAMPERED AS INSTRUMENT FOR MAINTENANCE OF INTERNATIONAL PEACE AND SECURITY BECAUSE PARTIES TO CONFLICTS IGNORE UN OR OBSTRUCT ITS ENDEAVORS. PRESENT THREATS TO INTERNATIONAL PEACE ARE CONFLICTS IN INDOCHINA, MIDDLE EAST, AND SOUTHERN AFRICA. CAUSES ARE NOT EFFECTIVELY ATTACKED AND IN EACH CASE " THE BIG POWERS ARE BEHIND FANNING OF FLAMES OF

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CONFLICTS. MAJOR POWERS, WESTERN POWERS IN PARTICULAR, ARE BEHIND 3 MILLION WHITE PEOPLE WHO OPPRESSING MORE THAN 30 MILLION NON- WHITE PEOPLE IN SOUTHERN AFRICA."

4. ZAMBIAN INVOLVEMENT IN SOUTHERN AFRICAN CONFLICT BASED ON TWO FUNDAMENTAL FACTORS: (1) COMMITMENT TO UN CHARTER AND 1960 UN RESOLUTION ON DECOLONIZATION; (2) ZAMBIA IS FRONT LINE STATE BORDERING ON COUNTRIES RULED BY HOSTILE RACIST REGIMES; " TREMENDOUS ADVERSE SECURITY IMPLICATIONS" INVOLVED. ZAMBIA IS VICTIM OF ACTS OF AGGRESSION, ESPIONAGE AND SUBVERSION.

5. BASIC CAUSES OF TENSION IN REGION: (1) UDI; (2) BRUTAL EXPLOITATION OF OVER 30 MILLION PEOPLE BY " FOREIGNERS" USING ARMED FORCE; (3) REACTION OF MASSES AGAINST OPPRESSORS; AND (4) " PASSIVE MOOD OF INTERNATIONAL COMMUNITY" AND " POLICIES OF MAJOR POWERS IN THE WEST WHICH HAVE PLAYED TREMENDOUS CATALYTIC AND COSTLY ROLE IN ESCALATION OF TENSION IN SOUTHERN AFRICA." UNTIL MAJOR POWER POLICIES CHANGE AND UN BECOMES MORE EFFECTIVE, IT IMPOSSIBLE REMOVE CAUSES OF TENSION. " IN GRZ VIEW, CURRENT DEVELOPMENTS WILL INEVITABLY LEAD TO A RACIAL CONFLICT ON SCALE WIDER THAN EVER CONCEIVED."

6. ZAMBIA'S REACTION TO THESE DANGEROUS DEVELOPMENTS DETERMINED BY: (1) PRINCIPLES OF UN; (2) WELFARE OF ZAMBIAN PEOPLE ; (3) REALIZATION ULTIMATE SUFFERERS WILL NOT BE BLACK PEOPLE, WHO BOUND TO WIN, BUT WHITE MINORITY; (4) REALIZATION IT ONLY EXTERNAL FORCES WHICH SUSTAIN MINORITY REGIMES; (5) ZAMBIA'S NEED FOR PEACE AND STABILITY IN NEIGHBORING COUNTRIES.

7. INHERENT WEAKNESS OF SMITH REGIME: (1) DISCOUNTING CHILDREN UNDER AGE 14, WOMEN, MEN ABOVE AGE 45, AND 30,000 MEN BETWEEN 15 AND 45 WHO WOULD NOT RISK LIVES FOR ALREADY LOST CAUSE, LEAVES REGIME WITH ONLY 20,000 " EXTREMISTS" PREPARED TO FIGHT; (2) EXCEPT FOR SHORT FRONTIER WITH SOUTH AFRICA, RHODESIA BORDERS INSECURE; (3) RHODESIAN ECONOMIC SITUATION HAS WORSENERD DUE TO SANCTIONS, PARTICULARLY SINCE ZAMBIA'S DECISION NOT TO USE SOUTHERN ROUTE. IT CLEAR STRENGTH OF SMITH REGIME LIES NOT INSIDE RHODESIA BUT OUTSIDE.

8. GRZ PROPOSES FOLLOWING FACTORS BE DEALT WITH TO REMOVE SOURCE OF RHODESIA'S EXTERNAL STRENGTH.

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A. ZAMBIA FACTOR: IN ABANDONING SOUTHERN ROUTE, ZAMBIA HAS DEPRIVED RHODESIA OF 45 TO 50 MILLION DOLLARS PER YEAR.

B. BRITISH FACTOR: BRITAIN HAS FAVORED SMITH REGIME RATHER THAN TAKE SWIFT AND EFFECTIVE MEASURES TO END REBELLION.

C. AMERICAN FACTOR: " AMERICAN GOVERNMENT HAS CONTRIBUTED GREATLY TO STRENGTHENING OF SMITH REGIME. AS SUPER- POWER, IT WAS EXPECTED US WOULD HAVE BEEN AMONG FIRST TO TAKE PRACTICAL STEPS TO END REBELLION IN RHODESIA AS A CAUSE OF TENSION IN SOUTHERN AFRICA. UNFORTUNATELY, US, IN DEFIANCE OF UN SANCTIONS POLICY, CONTINUES TO IMPORT CHROME AND OTHER STRATEGIC MATERIALS FROM RHODESIA, THEREBY CONTRIBUTING ANNUALLY THIRTEEN MILLION US DOLLARS IN FOREIGN EXCHANGE TO THE REBELS. THIS CONTRIBUTION MAY APPEAR SMALL IN FINANCIAL TERMS BUT ITS DIPLOMATIC, POLITICAL AND PSYCHOLOGICAL IMPACT HAS BEEN TREMENDOUS. RECENT DELIVERY OF AMERICAN PLANES THROUGH DEVIOUS MEANS TO SALISBURY IS ANOTHER DEMONSTRATION TO THE WHITE COMMUNITY IN RHODESIA OF AMERICAN DIRECT SUPPORT TO THE REBELLION. AMERICAN VETO CAST ON SECURITY COUNCIL RESOLUTION ON RHODESIA LAST YEAR WAS, IN REBEL EYES, FURTHER CONFIRMATION OF AMERICAN PRO- WHITE POLICY IN SOUTHERN AFRICA AND CONTRIBUTED TREMENDOUSLY TO STRENGTHENING OF THE WHITE REGIMES IN SOUTHERN AFRICA."

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D. SOUTH AFRICAN FACTOR: WITHOUT SOUTH AFRICAN SUPPORT SMITH WOULD HAVE FALLEN IN WEEKS AND INDEPENDENCE OF ANGOLA AND MOZAMBIQUE WOULD HAVE ALREADY BEEN ACHIEVED.

3. PORTUGUESE FACTOR: PORTUGAL CONTRIBUTES " TREMENDOUSLY" TO SIQPORT OF RHODESIA.

F. SANCTIONS BUSTERS FACTOR: " JAPAN AND OTHER SANCTIONS BUSTERS HAVE GREATLY UNDERMINED UNITED NATIONS SANCTIONS

POLICY."

9. REMOVAL OF THESE FACTORS WILL BRING SITUATION TO STAGE AT WHICH PEOPLE OF RHODESIA CAN WORK OUT PEACEFUL SETTLEMENT ON THEIR OWN.

10. ADDITIONAL NECESSARY MEASURES: (1) IMMEDIATE AND EFFECTIVE IMPLEMENTATIONS OF RECOMMENDATIONS BY UN SPECIAL COMMITTEE ON SANCTIONS; (2) UN AND INTERNATIONAL COMMUNITY RECOGNITION OF LIBERATION MOVEMENTS AS FORCE FOR GOOD; AVOIDANCE OF CONFUSING LIBERATION MOVEMENTS WITH INTERNATIONAL TERRORISM; (3) INCREASED UN MATERIAL ASSISTANCE THROUGH TRAINING PROGRAMS FOR SOUTHERN AFRICANS WHO WILL DETERMINE PEACE, STABILITY AND WELFARE OF MASSES IN FUTURE.

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11. END OF REBELLION IN RHODESIA WILL HERALD MORE CHANGES TOWARD PEACEFUL SETTLEMENT IN SOUTHERN AFRICA. DEVELOPMENTS IN ANGOLA AND MOZAMBIQUE HAVE ALREADY INDICATED THAT PEACEFUL CHANGE POSSIBLE. BUT, SO LONG AS SALISBURY- PRETORIA- LISBON AXIS EXISTS AND NATO COUNTRIES SUPPORT PORTUGAL, LATTER WILL CONTINUE WAGE ITS WARS AGAINST AFRICAN PEOPLE. HEALTHY DEVELOPMENTS TAKING PLACE IN SOUTH AFRICA; END OF REBELLION IN RHODESIA AND INDEPENDENCE FOR ANGOLA AND MOZAMBIQUE WOULD HAVE GREAT IMPACT ON SOUTH AFRICAN DEVELOPMENTS.

12. FRONT LINE COUNTRIES OF ZAMBIA, BOTSWANA, SWAZILAND, LESOTHO, MALAWI, ZAIRE AND TANZANIA NEED ASSISTANCE FROM INTERNATIONAL COMMUNITY. SUCCESS OF LIBERATION MOVEMENTS DEPENDS UPON FRONT LINE STATES; PEACE AND SECURITY IN REGION DEPENDS ON THEIR STRENGTH.

13. ZAMBIA NEEDS ASSISTANCE TO HELP IT OVERCOME CURRENT EMERGENCY AND MAINTAIN CAPACITY CONTINUE CONTRIBUTION TO LIBERATION OF SOUTHERN AFRICA. ZAMBIA DECIDED ABANDON SOUTHERN ROUTE BECAUSE IT NO LONGER WILLING TO BE HELD FOR RANSOM BY SMITH REGIME, BECAUSE TENSION IN RHODESIA HAS MOUNTED AND MADE ROUTE INSECURE, AND BECAUSE ZAMBIA WISHES STRENGTHEN UN SANCTIONS POLICY.

14. FOREGOING ECHOED IN PRESIDENT KAUNDA'S REMARKS AT STATE HOUSE DINNER IN HONOR UNSYG WALDHEIM MAY 22. " WE ASK YOU, MR. SECRETARY GENERAL, TO CONVEY TO THE BIG POWERS, ESPECIALLY WESTERN POWERS, WHO SUPPORT THE FASCIST REGIMES, AS STRONGLY AS YOU CAN THAT THEY ARE MAKING OUR JOB DOUBLY DIFFICULT." FOREIGN MINISTER MUDENDA MADE SIMILAR REMARKS AT RECEPTION FOR UNSYG MAY 21, SAYING " NEGATIVE POLICES" OF GREAT POWERS IN SOUTHERN AFRICA IS REASON FOR PERPETUATION RHODESIAN REGIME. NELSON

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